

Substation Physical Security

James Day, Physical Security Program Manager
Sacramento Municipal Utility District

APPA Engineering & Operations Technical Conference

Powering forward. Together.



Agenda

- SMUD Fun Facts
- Knowledge check
- What are we protecting from.
- What are we protecting against.
- What is needed for an effective attack.
- What is needed to defeat an attack.
- How do we know what to protect.
- Closing thoughts.

SMUD – Fast Facts

General Information

- SMUD employs approximately 2,000 individuals
- Service area of 900 square miles
- Population served is 1.4 million
- ~625,000 customers
- 477 miles of transmission
- Peak Load (MW):
3,300 (SMUD), 5,000 (BANC)

Generation Specifics

- 1,000 MW of thermal generation
(9 BES Units)
- 688 MW Hydro generation
(7 BES Units)
- 100 MW of solar generation
- 230 MW of wind generation within
the California ISO
- 50% Power from non-carbon
emitting resources

NERC Registrations

TOP, TO, GO, GOP, TSP, TP, PA, RP, DP, PSE, LSE

- Also performs BA reliability compliance for the BANC

Knowledge Check

- Which answer best describes the characteristics of sound physical security principles:
 - A. Knowledge + Capability + Intent.
 - B. Threat + Vulnerability + Consequence = Risk.
 - C. Protection in depth.
 - D. All of the above.
 - E. None of the above.

(Answer on Slide 9)

What Are We Protecting From?

- Safety
 - Loss or degradation of protection systems or equipment that would create a hazard to employees and the public.
- Reliability
 - Loss of electric power system integrity and availability.
- Brand
 - Loss of reputation and confidence of customers and community.
- Revenue
 - Loss of revenue due to service disruption, labor and material costs.
- Compliance
 - Penalties, sanctions and publicity for non-compliance to regulatory requirements.

What Are we Protecting Against



What We Are Protection Against

- Unauthorized intruders
- Vandals
- Copper thieves
- Violent radicals and extremists
- Terrorists, foreign and domestic
- Disgruntled customers
- Disgruntled employees (insider threat)



What Is Needed To Effectively Attack



- Knowledge
 - The information you have or is available to you about your intended target.
- Capability
 - The ability of an adversary to attack with a particular attack method.
- Intent
 - The desire or design to conduct a type of attack or to attack a type of target.

What Is Needed To Defeat An Attack

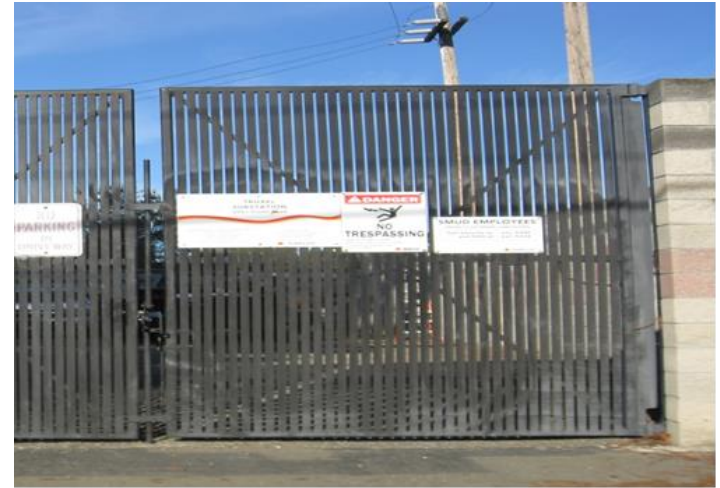
- Physical Security Concepts

The following concepts provide a physical protection systems approach in designing and implementing physical security measures that will mitigate the impact on assets should a physical attack occur: (Answer to knowledge check is E, None of the Above)

- Deter
- Detect
- Delay
- Communicate
- Assess
- Respond
- Intelligence
- Audit

Deter

- Visible physical security measures installed to induce individuals to seek other less secure targets.
 - Signage to warn intruders.
 - Perimeter barriers.
 - Security lighting.
 - Clear zones
 - Security presence, fixed or random.



Detect

- Physical security measures installed to detect unauthorized intrusion and provide local and/or remote intruder annunciation.
 - Intrusion detection.
 - Cameras (CCTV).



Delay

- physical security measures installed to delay an intruder's access to a physical asset and provide time for incident assessment and response.
 - Fences
 - Block walls
 - Gates
 - Bollards
 - Hardened locks



Communicate

- Communication systems utilized to send and receive alarm/video signals and voice and data information. Also, includes the documented process to communicate detected intrusions.
 - Physical Access Control System (“PACS”).
 - Fiber
 - Microwave
 - Modem
 - Wireless



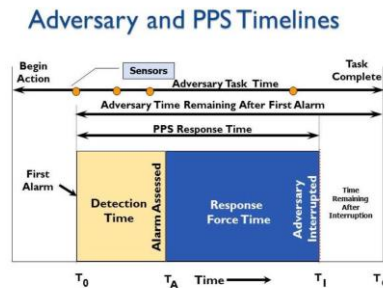
Assess

- The process of evaluating the legitimacy of an alarm and the procedural steps required to respond.
 - Nuisance alarm.
 - Employee generated.
 - Valid intrusion.
 - What are you going to do about it?

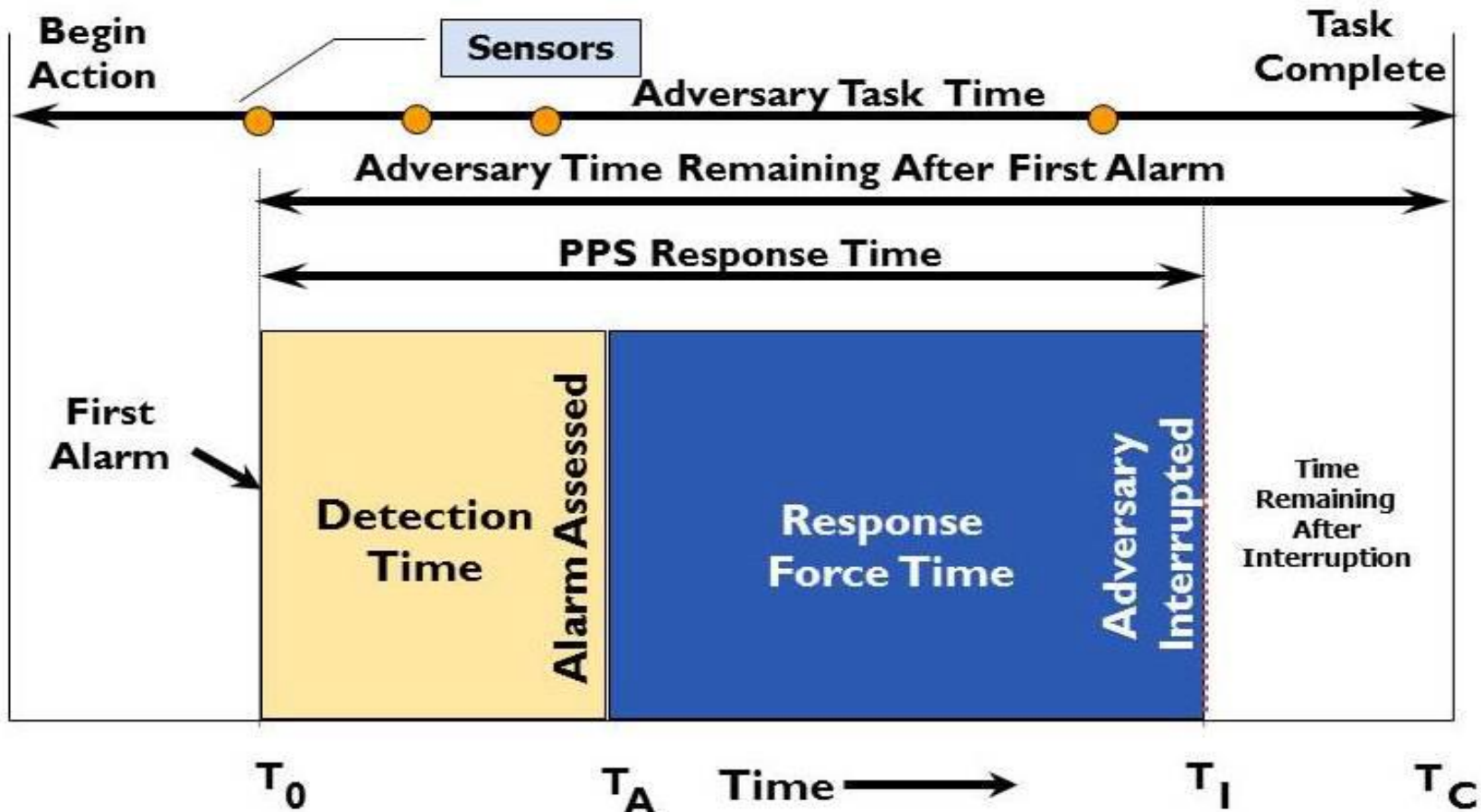


Respond

- The immediate measures taken to assess, interrupt, and/or apprehend an intruder.
 - Do you have armed drones available? If not, you're likely limited to your response plan.
 - Will your physical controls allow for attack intervention or merely forensics?
 - Who will respond?
 - Guard force
 - LLEA
 - Operations personnel
 - How long can you delay vs. how long will your response take to get on site?
 - 15 minute delay + 30 minute response = problem



Adversary and PPS Timelines



Intelligence

- Measures designed to collect, process, analyze, evaluate and interpret information on potential threats.
 - Local law enforcement.
 - State and Federal agencies.
 - Local and national news
 - Your community.

Audit

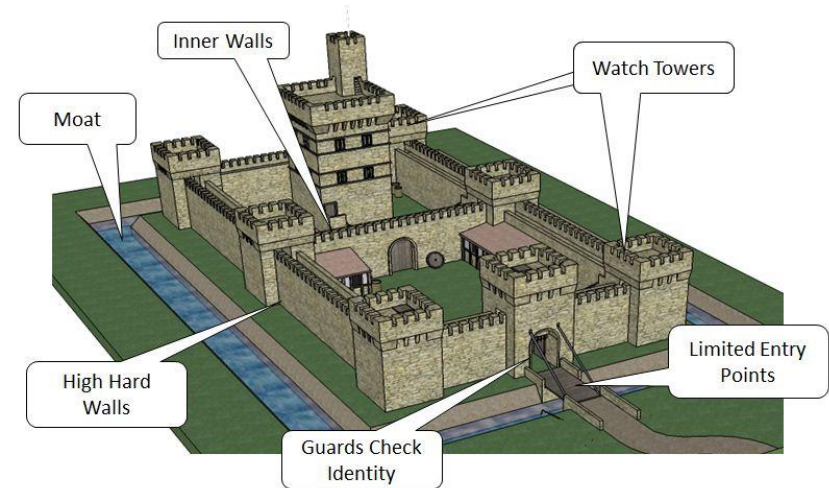
- The review and inspection of physical security measures to evaluate effectiveness.
 - Response plans.
 - Security assessments.
 - Event analysis.
 - Maintenance & Testing.



Protection in Depth

- Adversary must defeat or avoid numerous varied types of overlapping protective devices to achieve objective.

- System redundancy
- Complimentary sensors
- Complimentary barriers
- Guards and Local Law Enforcement



How Do We Know What To Protect, And What It Will Take To Protect It

- Vulnerability and Risk Assessments.
 - Like opinions, everybody has one.
 - Some examples:
 - Criticality, Accessibility, Recuperability, Vulnerability, Effect and Recognizability (CARVER)
 - DHS Enhanced Critical Infrastructure Protection Infrastructure Survey Tool (ECIP/IST)
 - Attack Tree Modeling
 - Threat, Hazard Identification and Risk Assessment (THIRA)
 - Find what works for you.

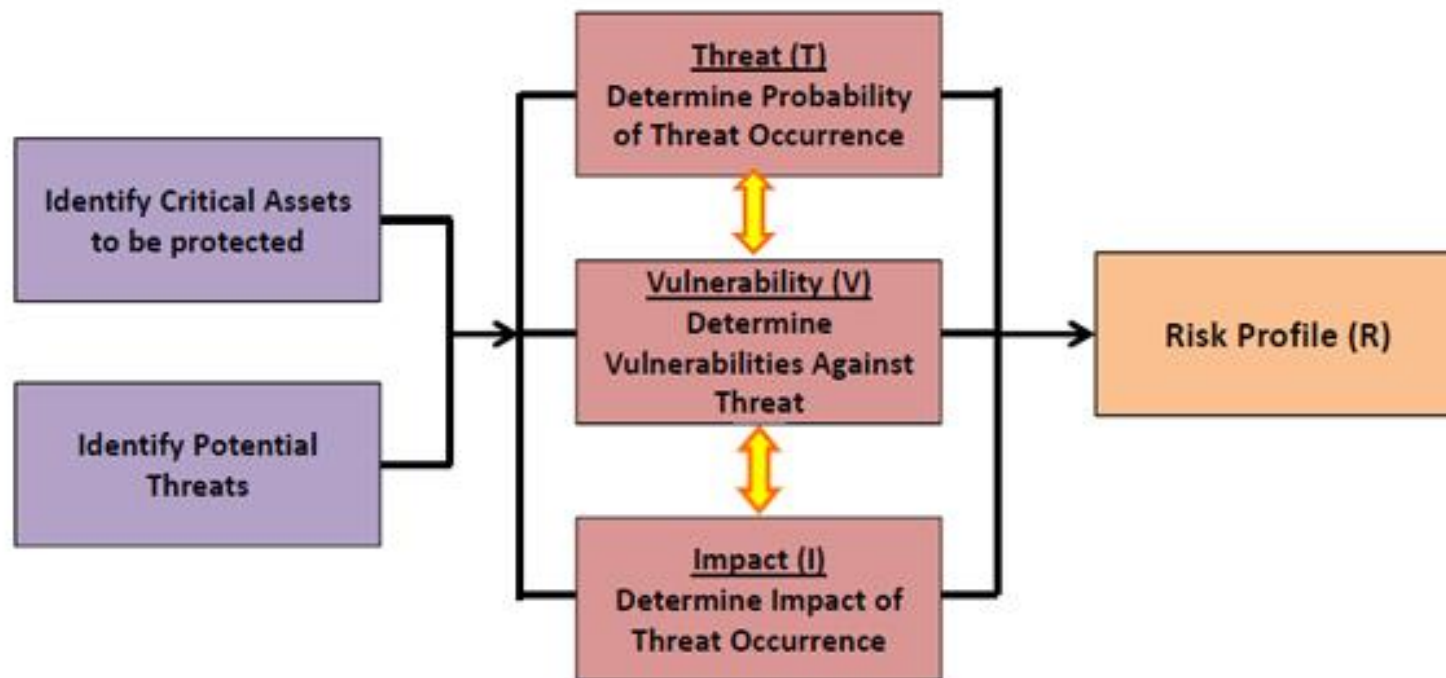
Vulnerability and Risk Assessment

- Can be very resource intensive.
- Not a one man job.
 - Physical security.
 - Cyber Security.
 - Yes, engineers and operators.
 - Facilities personnel
 - Local, State and Federal agencies.

VR Assessment Basics

- They mostly all boil down to a variation of:

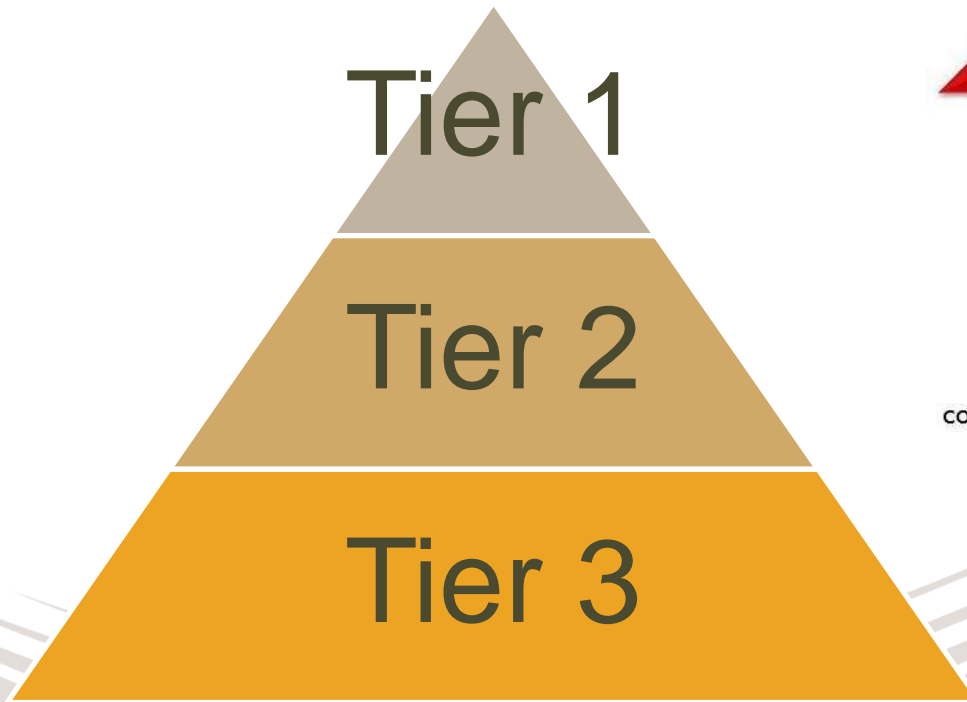
Risk Assessment Methodology



$$\text{Risk} = \text{Threat (T)} \times \text{Vulnerability (V)} \times \text{Impact (I)}$$

Tiered Approach to Physical Security

- Apply security resources in a proportional manner based on the impact of loss or destruction.



Closing Thoughts

- It is better to have a plan and not need one than to need a plan and not have one.
 - Security Plans
 - Response Plans
 - Business Continuity
 - Security Design Standards
- Partner with Local Law Enforcement
 - Information Sharing
 - Tours
 - Access to Facilities
 - Training
- Good Physical Security Practices = Compliance

Questions?



Powering forward. Together.

